



DEPARTMENT OF THE NAVY  
JOINT BASE PEARL HARBOR-HICKAM  
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PEARL HARBOR HI 96860-5102

JBPHHINST 5510.4D  
JB4  
1 Aug 2025

JOINT BASE PEARL HARBOR-HICKAM INSTRUCTION 5510.4D

From: Commander, Joint Base Pearl Harbor-Hickam

Subj: RECREATIONAL FISHING ON JOINT BASE PEARL HARBOR-HICKAM

Ref: (a) JBPHHINST 5510.1B Base Access  
(b) JBPHHINST 5510.3B Pearl Harbor Naval Defensive Sea Area Entry Regulations  
(c) Marine Mammal Protection Act (MMPA) 16 U.S.C. §§1361-1383b, 1401-1406, 1411-1421h  
(d) Endangered Species Act of 1973 (16 U.S.C. § 1533)  
(e) SECNAV M-5210.1 Records Management Program  
(f) OPNAVINST 5215.17A  
(g) OPNAV Manual 5215.1 of May 2016

Encl: (1) Recreational Fishing Sign Guide  
(2) Fishing Around Sea Turtles

1. Purpose. This instruction sets forth the regulations, terms, conditions, and provisions regarding recreational fishing aboard Joint Base Pearl Harbor-Hickam (JBPHH). For consistency, regulations regarding fishing are established to ensure safety of personnel and conservation of natural resources aboard JBPHH.

2. Cancellation. JBPHHINST 5510.4C

3. Background. In 1998, the State of Hawaii Department of Health issued a health advisory stating that fish and shellfish from Pearl Harbor should not be eaten because the fish and shellfish may contain chemicals that can be hazardous based on the animals' potential uptake of pollutants and contaminants. As of 2025, this advisory remains in effect. Fishing in the Pearl Harbor Naval Defensive Sea Area (PHNDSA) and from the shorelines surrounding the PHNDSA is authorized only in certain areas and only as "catch-and-release", zero bag limit, utilizing pole and line gear. JBPHH Security Forces and the JBPHH Conservation Law Enforcement Officer are responsible for patrolling and enforcing the requirements in applicable recreational fishing instructions as well as enforcing state and federal regulations applicable to fishing on JBPHH.

Note: This instruction has been updated to include penalties enforceable by JBPHH Security and the JBPHH Conservation Law Enforcement Officer for violations of this instruction, other relevant JBPHH Instructions, and federal and state laws. See Figure 1 for an updated map of authorized fishing areas at JBPHH.



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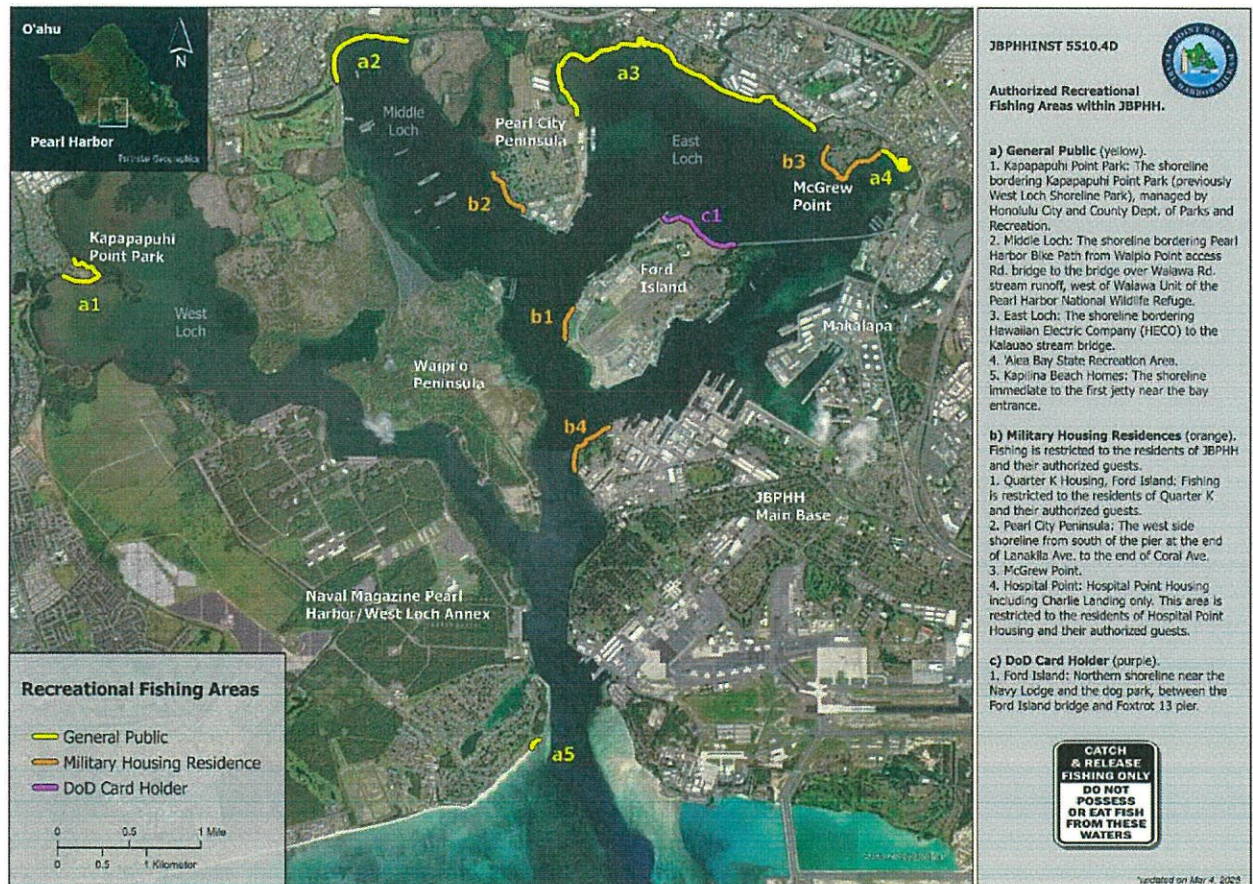


Figure 1. Authorized Recreational Fishing Areas

#### 4. Definitions

a. Aquarium dumping. The act of releasing aquarium animals, plants, any other aquarium contents, or any non-native species into a natural body of water.

b. Aquatic life. Any type of species of mammal, fish, amphibian, reptile, mollusk, crustacean (crab), arthropod, invertebrate, coral, plants, or other animal that inhabits the freshwater or marine environment and includes any part, product, egg, or offspring thereof; or freshwater or marine plants, including seeds, roots, products, and other parts thereof.

c. Catch-and-release. The practice of fishing that involves the release of fish caught alive.

d. Digging. Any act of disturbing, breaking, or moving soil or substrate, including staking fishing pole holders into the ground.

e. Dumping. Any act of depositing or disposing of any unwanted bulky material (e.g., tires, furniture, construction materials).

f. Fishing. Catching, taking, or harvesting, or attempting to catch, take, or harvest, aquatic life.

g. Harass. Any act of pursuit, torment, or annoyance, which has the potential to either injure or disturb a non-target species by causing disruption to behavioral patterns, including but not limited to, migration, breathing, nursing, breeding, feeding, or sheltering.

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h. Harm. Any act which actually kills or injures wildlife including where it kills or injures wildlife by impairing essential behavior patterns, including breeding, feeding, or sheltering.

i. Littering. Any act of depositing or disposing of smaller pieces of trash including plastic, cans, and fishing line.

j. Minor. Anyone under sixteen (16) years of age.

k. Non-target species. Federally protected and sensitive species such as sea turtles, marine mammals, sharks, and rays.

l. Pole and line. Fishing gear consisting of a fishing pole, reel, and fishing line with a baited hook or artificial tackle.

m. Take. The hunting, pursuing, catching, capture, or killing of a fish or the attempt to hunt, pursue, catch, capture, or kill a fish.

n. Wanton waste. The willful or deliberate taking and killing, and the subsequent voluntary discard, waste or abandonment of any potential food or bait fish.

o. Zero bag limit. No retaining fish including for the use of bait; all fish must be immediately released alive.

5. Policy. Recreational fishing within the PHNDSA and from the JBPHH shoreline is authorized in designated areas using only pole and line fishing gear on a “catch-and-release” basis. Spearfishing, crabbing, or net fishing are not allowed. Authorized fishing areas shown in Figure 1 are designated by signs in enclosure (1). Compliance with reference (a) is required for entry to Ford Island and shoreline areas within the fenced portions of JBPHH.

a. This instruction shall not be misconstrued to permit any violation of federal or state laws or regulations.

b. The provisions herein are applicable to the taking of all forms of aquatic life, including fish, crustaceans, and mollusks from the waters of Pearl Harbor.

c. Scientific research activity. Nothing in this instruction is intended to authorize, inhibit, or prevent any scientific research activity conducted by a scientific organization or educational institution. Persons planning to conduct scientific research activities on board JBPHH are encouraged to submit requests to the JBPHH Public Works Department, Environmental Division at JBPHHEnvironmentalCompliance@us.navy.mil 120 days prior to the proposed start date. Submittals must include a complete scientific research plan and safety plan for each scientific activity.

d. Exempted fishing. JBC may authorize, for limited testing, public display, data collection, exploratory fishing, compensation fishing, conservation engineering, health and safety surveys, environmental cleanup, invasive species early detection and rapid response activities, and/or hazard removal purposes, the target or incidental harvest of species managed under an Integrated Natural Resources Management Plan (INRMP) or fishery regulations that would otherwise be prohibited.

6. Discussion. Entry into any designated fishing area that requires entry onto JBPHH property requires that access first be authorized in accordance with reference (a). Entry will be subject to the Force

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Protection Condition in effect at that time. The following are designated as authorized recreational fishing areas within JBPHH:

a. General Public Fishing Areas (defined in yellow in Figure 1)

(1) Kapapahu Point Park: The shoreline bordering Kapapahu Park (previously West Loch Shoreline Park), managed by City and County of Honolulu Department of Parks and Recreation.

(2) Middle Loch: The shoreline bordering Pearl Harbor Bike Path from Waipio Point Access Road Bridge to the bridge over Waiawa Road stream runoff, west of the Waiawa Unit of the Pearl Harbor Wildlife Refuge.

(3) East Loch: The shoreline bordering Hawaiian Electric Company (HECO) to Kalauao Stream Bridge.

(4) Aiea Bay State Recreation Area: The Shoreline bordering Aiea Bay State Recreation Area.

(5) Kapilina Beach Homes: The shoreline up to the first jetty near the harbor entrance.

b. Military Housing Residence Fishing Areas (defined in orange in Figure 1). Fishing is restricted to the residents of JBPHH and their authorized guests.

(1) Quarter K Housing, Ford Island: Fishing is restricted to the residents of Quarter K and their authorized guests.

(2) Pearl City Peninsula: The west side shoreline from south of the pier at the end of Lanakila Avenue to the end of Coral Avenue.

(3) McGrew Point: The shoreline bordering the McGrew Point residential property. Recreation fishing is not allowed within Loko Pa'aiau Fishpond.

(4) Hospital Point: Hospital Point Housing including Charlie Landing only. This area is restricted to the residents of Hospital Point Housing and their authorized guests.

c. Department of Defense (DoD) Card Holder Fishing Areas (defined in purple in Figure 1)

North Ford Island: The area on the north side of Navy Lodge and adjacent to the dog park west of the bridge along the shoreline to the north shoal adjacent to Foxtrot 13 Pier.

7. Fishing Rules & Restrictions

a. All those who utilize authorized fishing locations must conduct themselves in a courteous and environmentally protective manner and must not interfere or endanger persons involved in other recreational activities. Fishing is only allowed in areas described in the map in Figure 1. Fishing outside of these areas is not authorized. No one accessing the shore for fishing may cross an area being used as a residence, driveway, or landscaped area. Smoking is discouraged. All trash, including derelict/used fishing line, shall be removed by the person fishing at the site. Failure to do so will be prosecuted as littering. Additionally, the discarding of large, bulky items will be prosecuted as dumping. People fishing are encouraged to maintain the site and remove litter left by others.

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b. Care should be taken to avoid any incidental catch of non-target species, especially federally protected and sensitive species such as sea turtles, marine mammals, sharks, and rays. If an individual of one of these species is caught by hook and line, the fisher should take care to gently reel the animal in and cut the line as close to the hook as possible to reduce the risk of entanglement. This practice is mandatory in Pearl Harbor in order to reduce the risk of severe injury or death to these important species due to entanglement in fishing gear. Failure to follow these procedures will be prosecuted as harm to the animal. If the fisher is concerned for the wellbeing of the individual that has been hooked, they must report the injured animal to the JBPHH Wildlife Response Hotline at (808) 404-1558. See enclosure (2).

c. No Personally Owned Leisure Craft (POLC) shall be launched from any shoreline other than as indicated in reference (b). No POLC shall anchor in Pearl Harbor waters in an area that will cause damage to coral reef structures. All users of POLC in Pearl Harbor must follow rules laid out in reference (b).

d. Fishing from ships in Pearl Harbor. Commanding Officers of ships moored at berths outside the Naval Shipyard may authorize crewmembers to fish from their own ship's decks.

e. Use of pole and line is the only fishing method authorized throughout JBPHH. Subsurface fishing (spearfishing) is not authorized on JBPHH. Use of nets or traps is also prohibited. Fishing is limited to the use of two poles per fisherman maximum.

f. Minors must be accompanied by a parent or guardian. Offenses by minors will be charged to them as well as their guardians.

g. All guests must be accompanied by personnel maintaining current DoD identification and guests must be accompanied by their host at all times while on JBPHH property per reference (a).

h. It is prohibited to release unwanted aquarium species into Pearl Harbor. **DO NOT release unwanted pets, aquarium contents, or other organisms into the environment.**

i. Wanton waste, or the willful or deliberate taking and killing, and the subsequent voluntary discard, waste or abandonment of any potential food or bait fish is prohibited.

j. In the DoD Cardholder fishing area, fishing is authorized for Active Duty Military/Dependents, DoD/installation civilian employees/dependents and retired Armed Forces personnel/dependents with proper ID. Recreational Fishing is not authorized for JBPHH contractors or temporary visitor pass holders, unless they are sponsored by personnel with authorization to fish as listed above.

k. Recreational fishing is allowed for all types of fish, other than non-target species provided in reference (c), but shall follow "catch-and-release," zero bag requirements.

l. Due to the potential for unexploded ordnance and munitions and explosives of concern, digging of any kind along the shoreline is prohibited. This includes the staking of fishing pole holders.

8. **Violations.** The following table lists prohibited actions on Navy property and the administrative actions that may be taken against personnel who violate the provisions of this instruction. Additionally,

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the sponsor assumes all responsibility for their guest(s) and will receive the suspension for any violations. Penalties for the first offense are listed as the amount of time base access is revoked. A repeated violation within 12 months of the first violation will result in a two-year suspension of installation privileges. Reinstatement of privileges is at the discretion of the JBC. For violators who require base access for home or work, only travel directly to and from home or work will be allowed. Additionally, JBC or designee may grant suspension of base access exemptions on a case-by-case basis to accommodate any of the following reasons:

- a. Mission requirements.
- b. Unusual personal or family hardship.
- c. When there is no reasonably available alternative to conduct officially assigned duties. In this instance, a limited exception can be granted for the sole purpose of driving directly to and from the place of duty.
- d. The limitations on a restricted base access privilege will be specified in writing and provided to the individual concerned. Persons found to be in violation of the restricted privilege are subject to revocation of base access.

<b>Violation – See Paragraph 4 for definitions of activities</b>	<b>Suspension of base access</b>
<b>Release of any non-native species (e.g., aquarium dumping)</b>	1 year
<b>Fishing outside of authorized areas</b>	1 year
<b>Fishing using any device other than pole and line (e.g., with nets, traps, crab traps, etc.) or in a manner endangering others</b>	1 year
<b>Unauthorized use of a personally owned leisure craft (POLC).</b>	1 year
<b>Defacing, destroying, and/or stealing government property</b>	1 year
<b>Harassing/Harming protected species</b>	1 year
<b>Fishing with more than two poles per person</b>	90 days
<b>Keeping catch</b>	90 days
<b>Dumping</b>	90 days



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<b>Littering</b>	60 days
<b>Wanton waste</b>	60 days
<b>Digging</b>	60 days
<b>Overnight camping/parking</b>	60 days
<b>Unauthorized guests or unaccompanied minors</b>	Up to 30 days of revoked fishing privileges
<b>Take of federally listed species including failure to responsibly remove line from non-target species covered under ESA (enclosure 2).</b>	Civil and/or Criminal Penalties consistent with the Endangered Species Act

#### 9. Fishing Safety

a. Fishing is permitted only in authorized areas provided it does not interfere or endanger persons involved in other recreational activities. Possession or use of explosives, poisons, drugs, chemicals, electrical devices, or any restricted fishing items is prohibited. Persons engaging in fishing will not interfere with or interrupt the activities of others engaging in recreational activities/military functions, i.e., picnicking, swimming, sunbathing and/or surfing. Fishing in any area not specified by this instruction is prohibited. Vehicles shall only be parked in authorized areas. Overnight camping or parking is not permitted in fishing areas on JBPHH. Violators are subject to JBPHH Security Forces apprehension and revocation of fishing privileges as well as enforcement of state and local laws as applicable.

#### 10. Fishing Closures

a. Fishing on JBPHH is subject to closure at any time for numerous reasons including but not limited to: by order of the JBC, military training requirements, protected species protections, special events, significant trash and debris on site.

b. In accordance with references (c) and (d), protected species closures shall ensure that Hawaiian monk seals (HMS) and sea turtles have appropriate rest areas and nesting areas without harassment or harm from human based activities. If a monk seal is sighted on lands of JBPHH, all fishing activity in the area will be stopped during the duration of the marine mammals' stay and will continue to be secured up to 24 hours after the last sighting of the animal. If a sea turtle nest is discovered on JBPHH lands, fishing and shore-based activities will be secured indefinitely until the hatchlings depart the nest and no other nest sites are found to be active. Flags and appropriate signage will indicate these conditions.

11. Records Management. Records created as a result of this instruction, regardless of media and format, must be managed per reference (e).

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12. Review and Effective Date. Per reference (f), JBPHH will review this instruction annually on the anniversary of its effective date to ensure applicability, currency, and consistency with federal, DoD, Secretary of the Navy, and Navy policy and statutory authority using OPNAV 5215/40, Review of Instruction. This instruction will be in effect for 10 years, unless revised or cancelled in the interim and will be reissued by the 10-year anniversary date if it is still required, unless it meets one of the exceptions in paragraph 9 of reference (f). Otherwise, if the instruction is no longer required, it will be processed for cancellation as soon as the need for cancellation is known, following the guidance in reference (g).



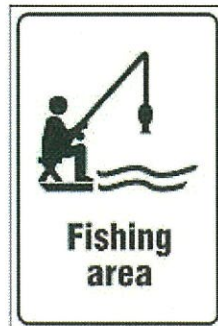
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## Fishing Signage



Sea turtle release guide

